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List of acronyms

Automatic Identification Systems

ABB

Activity Based Budgeting Activity Based Management System **ABMS** ACC Associated Coordination Centre **AWP**

Annual Work Programme Bluefin Tuna **BFT** CA Conventional Area Core Curriculum

CC CCIC CFP Coordination Centre in Charge Common Fisheries Policy European Fisheries Control Agency

EFCA CISE Common Information Sharing Environment

DMS Data management systems EΑ Enterprise architecture **ECA**

European Court of Auditors Electronic Documentation Management System **EDMS**

EIR Electronic Inspection Report Electronic Reporting System Fishery Information System **ERS** FIS Fisheries Partnership Agreement **FPA** Geographical Information System **GIS**

General Fisheries Commission for the Mediterranean **GFCM**

HR**Human Resources** IAS Internal Audit Service

International Commission for the Conservation of the Atlantic Tuna

ICCAT ICES International Council for the Exploration of the Sea ICT (also IT) Information and Communication Technology

ILO IMP International Labour Organisation Integrated Maritime Policy

ITSC IT Steering Committee Illegal, Unreported and Unregulated fishing Joint Deployment Plan Joint Inspection and Surveillance Scheme IUU

JDP

JISS

MARSURV Maritime Surveillance System Monitoring, Control and Surveillance Member State(s) MCS

MS

MSY Maximum Sustainable Yield **MWP**

Multiannual Work Programme
Northwest Atlantic Fisheries Organisation **NAFO** NAFO CEM NAFO Control and Enforcement Measures NEAFC NGO Northeast Atlantic Fisheries Commission Non-Governmental Organisation

PACT Partnership, Accountability (Compliance), Cooperation, Transparency

PMC Project Management Code

Regulatory Area RA

Regional Advisory Council **RAC**

Regional Fisheries Management Organisation **RFMO**

RSG Regional Steering Group

Specific Control and Inspection Programme **SCIP SCRS** Standing Committee on Research and Statistics

SG

Steering Group on training and exchange of practice **SGTEE**

Technical Joint Deployment Group **TJDG**

Terms of Reference ToR

Vessel Monitoring System VMS

Working Group on training and exchange of practice WGTEE







Definitions

Core Curricula Development Platform (CCDP). This online application supports the collaboration of experts, Member States (MS), the European Commission (EC) and EFCA in the development of Core Curricula (CC) training materials. Authorised users are able to exchange, to track comments on the different versions of the documents, and to manage meetings, discussion groups, calendar, news, or announcements.

EFCA Corporate systems: Include EFCA website, intranet, e-mail services, file servers and any application developed internally in support of internal EFCA activities.

EFCA Electronic Reporting System (EFCA ERS). This system will allow EFCA to receive and parse ERS messages, exchange them with the stakeholders involved in JDP operations (CCIC), ensure data quality, integrity and reliability through validation operations, and to provide the user with a set of tools, accessible through a web user interface, to view, search, analyze and produce statistics and reports based on specific criteria.

EFCA Electronic Inspection Report (EFCA EIR). This system will allow EFCA to receive and parse EIR messages, exchange them with the stakeholders involved in JDP operations (CCIC), ensure data quality, integrity and reliability through validation operations, and to provide the user with a set of tools, accessible through a web user interface, to view, search, analyze and produce statistics and reports based on specific criteria.

EFCA E-Learning: After their approval by MS the Core Curricula training modules will be published and made available on this distance learning platform.

EFCA Vessel Monitoring System (EFCA VMS). This system allows EFCA to receive and to exchange VMS data (identity, position and speed of fishing vessels larger than 12 m) to support JDP operations, within the geographical areas covered by the relevant SCIPs.

FISHNET is a single sign-on secured portal to allow access of most of EFCA applications (ERS, VMS, EIR, DMS, CCDP, E-training, JADE) and to provide EFCA stakeholders with collaboration tools (e.g. sharing data and documents, exchange information, teleconferencing). This system is designed to support decision making, planning, operational coordination, and the assessment of joint control operations, and to promote remote collaboration in support of EFCA activities.

Fishery Information System (FIS). The FIS will be the integration platform for the suite of data monitoring systems derived from the Control Regulation and will include specific additional EFCA applications designed to support the coordination and the training requirements.

JADE is a web application internally used by the EFCA coordinators to record, manage and report activity on JDPs. JADE stands for Joint deployment plan Activity Database.

Maritime Surveillance Information Systems. Information systems developed in cooperation with external stakeholders to integrate available information sources and data sets within the framework of Integrated Maritime Policy, inter-agency cooperation and the CISE (Common Information Sharing Environment).

PACT. Partnership, accountability (compliance), cooperation and transparency, meaning EFCA assistance to the implementation of projects at a regional level at the request of the Member States, to implement CFP rules; especially the landing obligation. It may incorporate partnership actions in regional risk management, data exchange, training, technology, methodologies and procedures, evaluation and/or industry awareness. The concept was named and discussed during the seminar on the landing obligation 2/2014 for partnership, accountability (compliance), cooperation and transparency.







Foreword by Reinhard Priebe, Chairman of the Administrative Board

This Multiannual work programme 2015-2019 and Annual work programme for 2015 of the European Fisheries Control Agency (EFCA) that you now have in your hands is adopted amidst a scenario of recent developments in fisheries policies in Europe. The reformed Common Fisheries Policy (CFP) is now in place. It contains the new important feature of the landing obligation which will be phased in from 2015 to 2019 through the progressive implementation of an obligation to land all catches of species subject to catch limits or below minimum landing sizes. The Agency has the ambition to assist Member States and the European Commission to develop simple and cost-efficient methods for monitoring and ensuring compliance with the new CFP and achieving a level playing field.



Moreover, the reformed CFP with its renewed international focus will reach beyond EU borders. According to the Food and Agriculture Organization (FAO), as much as 30% of the world's fish stocks are overexploited. As a global actor, the European Union has an important responsibility for compliance with the international rules for fisheries conservation. The new basic regulation calls on the European Union, and on the European Fisheries Control Agency, in particular to cooperate with third countries and international organisations dealing with fisheries, including RFMOs, to strengthen compliance with measures, especially those to combat IUU fishing.

Progress has been made during the past years, however big challenges are still ahead of us. To achieve the objective of the sustainable exploitation of marine resources, considerable further efforts are required in the coming years. The EFCA will broker cooperation between Member States and the Commission. Its added value is to enhance a culture of compliance ensuring that fishing activities are environmentally sustainable in the long term. The activities of EFCA that are presented here will contribute to achieve this goal.

My predecessor, Jörgen Holmquist showed great commitment and excellence in guiding the work of the EFCA Administrative Board. We will all remember his outstanding engagement for the cause of maintaining fisheries resources as the main objective of the Common Fisheries Policy. In this new phase, I am committed to working hard in pursuit of a culture of compliance that will allow for the conservation of maritime biological resources and ultimately for the benefit of European citizens.







Introduction by Pascal Savouret, Executive Director

It is my pleasure to introduce to you the EFCA's new Multiannual work programme 2015-2019 and the Annual work programme for 2015, which will very much focus on the effective assistance to Member States and the Commission in the implementation of the reformed Common Fisheries Policy. In this sense, the EFCA offers a renewed approach of cooperation to the Administrative Board with the ultimate goal of enhancing a culture of Compliance in the Common Fisheries Policy and achieving the level playing field in the most cost-efficient way.



The new features of the Common Fisheries Policy basic regulation entail significant changes related to the landing obligation for catches, new international requirements and in the fight against IUU activities. The EFCA offers its technical expertise, brokers cooperation and gives the necessary support to the Member States and the European Commission in the implementation of the control regime of the Common Fisheries Policy.

Beyond operational coordination, this support will comprise of the training for trainers and inspectors, as well as the facilitation of data management systems, that can operate in a smart and strategic way. Further, support will be extended to the proceedings of the expert group on compliance where the EFCA will be an observer.

Indeed, the recently agreed Common Fisheries Policy regulation offers new challenges and the EFCA - in cooperation with Member States, EU institutions and other stakeholders - will strive to ensure its effective implementation which will put the EU firmly on the path of a sustainable fishing sector and fishing communities.



Background



The European Fisheries Control Agency (EFCA) intends to annually adopt the necessary amendments to its Multiannual work programme (MWP) to have at all times a document expressing the up-to-date objectives and priorities of a rolling 5-year planning period.

The MWP 2015-2019 does not only focus on the major projects the Agency is planning for 2015 but also provides a more general overview of the activities planned on a multiannual basis in order to fulfil the mandate assigned to the Agency. It keeps the overarching objective, as contained in the MWP 2014-2018, of focusing on the application of the new Common Fisheries Policy. In line with the recommendations issued by the Administrative Board following the 5 year external independent evaluation of the European Fisheries Control Agency¹, the Common Fisheries Policy new basic regulation, the outcomes of the Administrative Board meeting held on 13 March 2014 and the available resources, the Agency has identified a number of priorities in its MWP 2015-2019.

The Agency will implement the activities listed in its Annual work programme (AWP) in close cooperation with the European Commission (EC) and the Member States concerned. Upon request from the European Commission, other or specific operational activities not listed in

the AWP will be considered by the Administrative Board, taking into account the availability of financial and human resources for their implementation. In this respect, the Agency works hand in hand with the EU Agencies Network to find synergies and optimise the available resources without prejudice to the rationalisation of its own processes. Within the framework of the "Road map on the follow-up to the common approach on EU decentralised agencies", the Agency is playing an active role in the EU Agencies Performance Development Network. Through this Network the Agencies have identified the milestones of the Road map proposed by the European Commission and actions and deliverables have been set up accordingly. Furthermore, the Agencies are drawing up an inventory of the different areas where mutual cooperation has taken place, and are identifying future areas for synergy.

1. EFCA MWP 2015-2019 and AWP 2015 prioritisation of tasks

According to its founding regulation², EFCA's objective is "to organise operational coordination of fisheries control and inspection activities by the Member States and to assist them to cooperate so as to comply with the rules of the Common Fisheries Policy in order to ensure its effective and uniform application". The new features of the Common Fisheries Policy basic regulation³ entail a regional approach; a very significant change related to the landing of catches and new international requirements. Consequently, there are new tasks for Member States, and for the Agency which is expected to operate with a frozen budget and a decrease in staffing.

¹ Administrative Board Recommendations on EFCA 5 year evaluation, 15 March 2012 (http://www.efca.europa.eu/pages/home/docs_basic-docs.htm).

Council Regulation (EC) No 768/2005 of 26 April 2005 establishing a Community Fisheries Control Agency and amending Regulation (EEC) No 2847/93 establishing a control system applicable to the common fisheries policy.

Regulation (EU) No 1380/2013 of the European Parliament and of the Council of 11 December 2013 on the Common Fisheries Policy, amending Council Regulations (EC) No 1954/2003 and (EC) No 1224/2009 and repealing Council Regulations (EC) No 2371/2002 and (EC) No 639/2004 and Council Decision 2004/585/EC.



Such an approach will be achieved through a staggered prioritisation of tasks and commensurate internal "Rationalisation". The later will be achieved by means of **scalability and streamlining**, through savings and benefits of EMFF for the Member States, better mobilisation and profiling of the staff, a move to e-administration and additional synergies with other agencies.

The Administrative Board will on an on-going basis discuss the relation between resources and tasks and, where necessary in concrete cases, decide on the downgrading of priorities.

Considering the overarching objectives of compliance and level playing field, the Member States and the European Commission's expectations, the legal framework governing the EFCA activities and the resources available, the Agency will concentrate on the priorities as follows in 2015 - 2019:

1.1.Assistance to the European Commission and to the Member States for the implementation of the Common Fisheries Policy (control):

- A. Support the regional implementation of the Common Fisheries Policy (control) and in particular of the landing obligation:
- In areas with a Specific Control and Inspection Programme (SCIP) /Joint Deployment Plan (five JDPs);
 In fisheries where no SCIP/JDP is in force but subject to the landing obligation.

The Agency offers the vision of a broadened model of cooperation; utilising both JDP and non-JDP cooperation possibilities under several legal bases⁴ provided for in the EFCA founding regulation.

a) The JDP will remain the mainstay of the operational coordination. The JDP will be regional, multispecies and continuous^{5,6}. Beyond the JDPs in force (North Sea, Baltic Sea, Mediterranean Sea, North Atlantic and Western waters), new JDPs for other areas could be considered. The JDP coordination will benefit from the services delivered through the smart CCIC concept⁷.

The process will require, within the framework of the SCIP model developed by the European Commission, and as defined by the Regional multispecies SCIPs and the discard plans:

- To address the monitoring of the landing obligation to record catches including the discards;
- To improve the regional risk management in the JDP framework also including the specific requirements of the landing obligation;
- To implement the method⁸ for assessment of cost effectiveness and impact of control activities.

Specific work will be devoted to the improvement of common procedures and best practices in the three phases of the JDPs⁹: planning, implementation and assessment. It will include projects concerning regional risk analysis implementation, best practice for coordination and the optimum use of information tools, the identification of the legal requirements of the coastal Member States to ensure that

- This broadened model of cooperation would fall, inter alia, under the following articles of EFCA founding regulation:
- Article 3: "mission":(d) Assist MS to fulfil their tasks and obligations under the CFP and (e) Assist MS and EC in harmonising the application of the CFP throughout the EU
- Article 7: "assistance to the Commission and the Member States"; (d) draw up joint operational procedures in relation to joint control and
 inspection activities undertaken by two or more Member States, (e) elaborate criteria for the exchange of means of control and inspection
 between Member States and for the provision of such means by the Member States, (f) conduct risk analysis on the basis of the fisheries
 data on catches, landings and fisheries effort; (g) develop common inspection methodologies and procedures; (i) promote and coordinate
 the development of uniform risk management methodologies; (j) coordinate and promote cooperation between MS and common standards
 for the development of sampling plans
- Article 15: Two or more Member States may request the Agency to coordinate the deployment of their means of control and inspection in relation to a fishery or an area that is not subject to a control and inspection programme;
- Articles 17b and 17c: 17b(a) Issue manuals on harmonised standards of inspections; 17c (2) Facilitate cooperation between MS and MS and the EC in the development of harmonised standards for control.
- ⁵ Administrative Board Recommendations on EFCA 5 year evaluation (Recommendation 2.2.1), 15 March 2012 (http://www.efca.europa.eu/pages/home/docs_basicdocs.htm).
- The reference to continuous JDPs is understood to be used so that there is flexibility in the resource coordination and planning for deployment at optimal times to achieve best possible outcomes.
- A virtual data and coordination centre designed to support the stakeholders during JDP and other similar cooperation.
- Administrative Board Recommendations on EFCA 5 year evaluation (Recommendations, 2.5.3 and 2.5.4),
- Administrative Board Recommendations on EFCA 5 year evaluation (Recommendation 2.2.3), 15 March 2012 (http://www.efca.europa.eu/pages/home/docs_basicdocs.htm).





appropriate actions are taking against non-compliance detected by Union inspectors, and the cost effectiveness of control operations.

- b) Without prejudice to the JDP, EFCA remains available to consider the implementation of Operational Plans in accordance with article 15 of its founding regulation on the request of at least two Member States.
- c) The Agency will foster the proper conditions to improve the level playing field in offering a new and flexible cooperation concept to the Member States on the implementation of the control and enforcement requirements of the Common Fisheries Policy in order to achieve a more comprehensive common and shared operational "grid" and facilitate the dissemination of best practices. This concept is based on a pragmatic approach combining partnership, accountability (compliance), cooperation and transparency (PACT)10. The PACT concept allows assistance by EFCA to the Member States and the European Commission in accordance with the provisions of article 7 of EFCA founding regulation but does not necessarily entail the operational coordination of inspection assets. It foresees a flexible and tailored exchange of information which could be enshrined in a landing obligation regional operational programme or any regional partnership undertaking. In accordance with article 15 of EFCA founding regulation, the Member States wishing formal coordination might include an operational plan as part of PACT.

The concept enshrined applies additionally to areas/ species covered by SCIP/JDP and to the achievement of a flexible and voluntary regional cooperation scheme/ project between the Member States with the assistance of EFCA. The main aim being the monitoring of the landing obligation as required by article 15 of the CFP regulation, through a phased implementation with or without coordination of the inspection activities.

Consequently, the broadened cooperation concept will not require a SCIP/JDP decision for the time being. It will

however foster interoperability through the possibility to use different cooperation mechanisms offered by EFCA, especially, but not limited to, facilitating the circulation of data already available and thereby contributing to improve transparency.

Looking beyond the benefits of interoperability and regional risk management strategy, either within or outside the boundaries of a SCIP/JDP, this broadened cooperation model would also provide instrumental capacity building commonalities and significantly contribute to levelling the playing field in areas such as:

- Training (see also entry D and para. 1.3 Rationalisation below);
- · Methodologies and procedures;
- Landing obligation regional control programmes;
- Evaluation of compliance and cost effectiveness (proportionality), (see also entry C below);
- Acquisition of means for the Member States;
- Seminars on the implementation of the CFP, operational coordination and/or capacity building;
- Pilot projects with Member States on emerging technologies (see also para. E);
- Industry awareness.

B. Support the Union in the international dimension of the CFP and the fight against IUU activities

According to the CFP regulation¹¹ and EFCA remit for IUU and RFMOs in other EU legislation, on request of the European Commission, the Agency will:

 Assist the Union to cooperate with third countries and international organisations dealing with fisheries, including RFMOs, to strengthen operational coordination and compliance. It is envisaged, in particular:

Partnership, accountability (compliance), cooperation and transparency, meaning EFCA assistance to the implementation of projects at a regional level at the request of the Member States, to implement CFP rules; especially the landing obligation. It may incorporate partnership actions in regional risk management, data exchange, training, technology, methodologies and procedures, evaluation and/or industry awareness. The concept was named and discussed during the seminar on the landing obligation 2/2014 for partnership, accountability (compliance), cooperation and transparency

Article 30 new CFP basic regulation: "The Union shall, including through the European Fisheries Control Agency ("the Agency"), cooperate with third countries and international organisations dealing with fisheries, including RFMOs, to strengthen compliance with measures, especially those to combat IUU fishing, in order to ensure that measures adopted by such international organisations are strictly adhered to".



Third countries, as:

- North Atlantic Coastal States in the North Sea,
- · Baltic Sea and NAFO-NEAFC regulatory areas,
- · Other NEAFC and NAFO Contracting Parties and
- Mediterranean and Black Sea third countries (inter alia, candidate countries and Southern Mediterranean countries) in the framework of GFCM.

RFMOs as NAFO, NEAFC, GFCM and ICCAT;

- In line with the above paragraph, to organise seminars on operational coordination and/or capacity building involving RFMO, third countries and Coastquards Fora;
- Support the European Commission as requested in the evaluation missions of third countries (4 missions per year);
- Support the European Commission in capacity building missions in the framework of fisheries partnership agreements (3 missions per year)12;
- Assist the Member States in a cooperation model to facilitate the enhancement of an IUU risk management strategy and in the development of a methodology for

- joint IUU catch certificate cross checks (see also footnote n°13) with various sources of intelligence, including Maritime Surveillance data;
- Explore and carry out an impact study on the feasibility of an IUU electronic catch certificate system;
- The PACT approach (see footnote n°10) would also apply to these missions and IUU training sessions could move to operational cooperation.

C. Support the European Commission, the European Parliament and the Member States in the proceedings of the expert group on compliance.

Following the work of the focus groups on cost effectiveness and on compliance evaluation, EFCA will offer its methodologies and partnership services to address a holistic view on compliance and help develop proposals for the full scale evaluation of a specific fishery or fisheries each year, with longer term planning in this respect to be worked into the EFCA MWP.



¹² The selection of the missions to third countries shall be based on the European Commission strategy with third countries which will be presented to the Board.

Article 37(2) new CFP basic regulation: "The expert group on compliance shall be composed of representatives of the Commission and the Member States. At the request of the European Parliament, the Commission may invite the European Parliament to send experts to attend meetings of the expert group. The Agency may assist the expert group on compliance meetings as an observer."



European Fisheries Control Agency

1.2. Enhancement of capacity building instruments

D. Finalisation, delivery and update of the Core Curricula for trainers of inspectors and for Union inspectors

The core curricula will constitute a key reference for EFCA to achieve a level playing field. The training courses delivered by EFCA will cover the control aspects of the CFP regulation in general and apply regionally and will not be limited to the JDP context. Considering the resources available, training courses will be organised in line with the legal obligation of EFCA, envisaged as follows:

- Training the trainers;
- Training of Union inspectors (before first deployment);
- Advanced training for Union inspectors (exchange of best practices);
- Training for third countries at the request of the European Commission;
- Workshops on the implementation of the IUU regulation.

The priorities will be as follows:

- The final modules of the Core Curricula will be delivered in 2015 and updates of modules already delivered will be provided accordingly;
- Some Core Curricula modules will be tailored for training and/or e-training missions in third countries;
- Specific training and/or e-training sessions will be delivered (see also Rationalisation);
- A specific e-learning application will be updated and maintained in order to provide the trainees with continuous self-learning capability;
- The Core curricula Development Platform (CCDP) will be maintained:
- Coordination of the Core Curricula implementation in the Member States.

E. Finalisation, delivery and enhancements of the data management systems suite and architecture

- Design of the smart CCIC concept: a key component of EFCA's strategic objectives is the requirement to facilitate the access to data on fishing activities and control, which in turn assists in the setting up of remote operational coordination facilities, which is an essential part of streamlining EFCA's operations to make room for the new business model. EFCA has adopted a strategic approach to the development of supporting applications, where projects and activities have been converging towards the implementation of an integrated EFCA information system. EFCA will develop the concept of the 'smart CCIC', built around a Fishery Information System (FIS). The FIS will be the integration platform for the suite of data monitoring systems derived from the Control Regulation and will include specific additional EFCA applications designed to support the coordination of the JDP operations and the training requirements. The integrated EFCA Fishery Information System (FIS) will encompass FishNet, the Operations Systems and the Training Platforms.
- Enhancement, maintenance and integration of the suite of operational systems: VMS, MARSURV, EIR, ERS, Jade and FISHNET;
- Review the provision of the EFCA EIR as a SaaS product (Software as a Service) and analyse the feasibility of expanding the concept to other products;
- Explore and carry out an impact study on the feasibility of an IUU electronic catch certificate system¹⁴, specific management applications for assisting the risk management strategy and the reporting of SCIP related activities of the Member States and on some emerging technologies in order for Member States to obtain clear evidence of cost benefit in relation to the

EFCA proposes to explore a system for data to be uploaded, shared on an automated base or introduced manually for the core data on the Catch Certification system. This is a different system from the electronic Catch Certification system which would entail the actual production (and sharing) of such certificates worldwide.





traditional control means, (cf. article 11 of the Control Regulation);

Distance learning platform (E-learning) and e-Training.

F. Enhancements of EFCA ICT infrastructure, continuity and security for operational and corporate systems

- This 5 year plan includes the move to "Infrastructure as a Service" approach and the deployment of EFCA servers in another hosting site in accordance with the mandate given by the Administrative Board to develop synergies with other agencies and EU bodies;
- Parallel development and maintenance of corporate IT support systems for EFCA will continue (e.g. EDMS, website, e-administration), along with the maintenance and update of existing systems, and improvement of EFCA operation room facilities;
- Implementation of an enterprise architecture (EA).

1.3. EFCA Rationalisation

As mentioned above, the resources for complying with ECFA priorities will be obtained by means of simplification, scalability and streamlining, through savings and benefits of EMFF for Member States, better mobilisation and profiling of EFCA staff, organisational adaptations, a move to e-administration and e-training and additional synergies with other agencies, as follows:

Administration:

A significant level of rationalisation might be achieved through e-administration systems based on applications as Matrix, e-Prior and ABAC additional services. EFCA is currently simplifying its workflow for financial transactions in order to move the focus from ex-ante to ex-post verification for a significant number of transactions which will contribute to streamlining the allocated resource.





Ongoing discussions with other agencies might foster the conditions for resource saving synergies and/or better continuity in accounting, human resource management, procurement, legal advice and internal application of data protection regulation;

Budget Savings:

- In line with the new business model the number of days of operational mission will be decreased where possible;
- The Member States might include travel and mission costs in relation to participation in EFCA activities in their EMFF national operational programme;
- As far as possible EFCA will revert to partly address training through e-Training seminars and sessions.

Human resource efficiency gains in Capacity building :

- Core Curricula: the resources and budget needed until now for the development of new courses will be partially available for other activities;
- Training of Member States: to be partly addressed through e- learning and e-Training applications as Citrix "GoTo Training";
- Training in the Fisheries Partnership Agreement (FPA) framework: 3 missions per year and partly addressed through e-Training applications as Citrix "GoTo Training";
- Data management systems: the remodelling of EFCA data operational support will make resources more efficient and will liberate additional capacities. The hosting of EFCA data in an external environment in the framework of a service level agreement with EMSA is already an ongoing process.

Human resource efficiency gains in support of the European Commission in combating IUU fisheries:

 Those activities need to be jointly re-assessed with the European Commission underlying that they refer to a decision of 2009; Meanwhile, the number of audit missions in third countries would be capped and scheduled on a yearly basis and the examination of hundreds of catch certificates by EFCA might be streamlined.

Moving to a new business model:

- The most salient point of scalability will be a coordination move to a SMART and VIRTUAL concept;
- Profit the current regional organisation to implement the new EFCA model at a regional level (i.e., JDP and PACT to be implemented at a regional level);
- Specialise a group of EFCA staff to implement the pure coordination activities in a lesser scale, to be merged with IT data managers: follow-up of coordination between MS, gather and distribution of information, special campaigns implementation;
- Regional groups to implement all EFCA activities: new regional steering groups.
- Keeping SMART missions on-the-spot limited but directed to implementation of projects.

2. Mission Statement and Activities

In accordance with its founding regulation, the Agency's mission is to promote the highest common standards for control, inspection and surveillance under the CFP.

In this regard, **level playing field, coordination and assistance for better compliance** are considered wider objectives of the Agency¹⁵.

In accordance with its founding regulation, the MWP is presented according to the ABMS¹⁶. To this end, the Agency is implementing an ABMS refining its multiannual planning, monitoring and reporting.

The Agency will promote the assessment of the effectiveness of its core activities on the basis of performance and impact criteria and benchmarks.

¹⁵ Administrative Board Recommendations on EFCA 5 year evaluation (Recommendation 1.1.2), 15 March 2012 (http://www.efca.europa.eu/pages/home/docs_basicdocs.htm).

¹⁶ The Agency accomplishes its mission through its Operational Activities and one functional activity, Governance and Representation, which is inherent to its operation as an independent EU body





3. Multiannual financial programming for operational activities (€)

3.1 Multiannual financial programming

The European Commission Communication to the European Parliament and Council regarding programming for decentralised agencies sets the overall financial resources ceiling for EFCA at the same level as the 2013 budget (9.17 million EUR) until 2018 with a 2% increase in 2019 (9.4 million EUR). There is no proposed division between administrative and operational programming established. This programming for decentralised agencies is due to be assessed in an inter-institutional working group, set up to define a clear development path for each agency on a case by case basis. The table below presents an overview of the past operational programming and the Budget proposal for 2015.

Operational expenditure	2012	2013	2014	2015 (*)17
Capacity Building	724.000	804.000	937.791	963.000
Operational Coordination	1.006.000	1.086.000	775.000	775.000
Acquisition of Means	p.m	p.m	p.m	p.m
Total	1.730.000	1.890.000	1.712.791	1.738.000

(*)Proposed for the DB 2015.

3.2 Budget 2015 and Multiannual Staff Policy Plan

The budget circular for the DB 2015 provided specific instruction for decentralised agencies in preparing their financial statements. EFCA is currently classified as a "cruising speed" Agency. The budget circular establishes that the overall EU contribution for this classification of Agency will have a ceiling which in nominal terms is frozen at the level adopted in the 2013 budget.

Considering the above, the EFCA proposes to make savings, while trying to avoid compromising the continuity of the priority activities of the Agency.

The amount in the budget for operational activities is €1,738,000, as shown in the table below.

Operational Budget EFCA

Operational expenditure	2013 (executed	2014	2015
Operational expenditure	budget)*	(budget)*	(budget)
Capacity Building	921,988	937,791	963,000
Operational Coordination	774,999	775,000	775,000
Acquisition of Means	p.m	p.m	p.m
Total Budget	1,696,987	1,712,791	1,738,000

* Budgets for 2013 and 2014 were frozen at the level of 2012

Abiding to these planning figures, the Multiannual Staff Policy Plan (MSPP) 2015-2017 sets up the current planning references regarding staff in the three year period from 2015. The MWP 2015-2019 and AWP 2015 priorities are reflected in the MSPP 2015-2017; the approach proposed enables economies of scale to be made through the pooling of expenditure that would otherwise be required from each Member State.

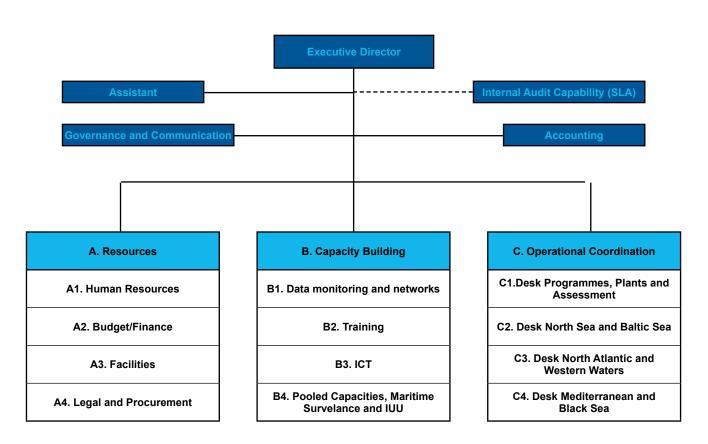
More specifically, the MSPP 2015-2017 describes the planned EFCA activities in view of staff population and its evolution, general figures on expenditures, the organizational chart and the situation over the next three years. It further refers to the staff policies followed by the Agency (recruitment, career and frameworks) and information on schooling and the state-of-play of implementing rules adopted especially following the new Staff regulations as from 2014.

Yet, as from 2015, the MSPP foresees the implementation of the reduction by one further TA post in order to comply with the need for a 5% reduction (The evolution is from 2013: 54; 2014: 53; 2015: 52; 2016: 51).





4. EFCA organizational Chart



5. EFCA committees (steering and working groups)

The operational coordination and capacity building activities require strong coordination of the Agency, the European Commission and Member States.

Following the Administrative Board recommendations the Agency will continue taking advantage of the synergy between different meetings and promoting the use of telephone and video conference facilities¹⁸.

5.1 Operational coordination

In organising operational cooperation between Member States, and for the purpose of operational coordination of joint control, inspection and surveillance activities by Member States, the Agency has established two joint regional working groups in accordance with its founding regulation:

- Regional Steering Group

The Regional Steering Group (RSG) is composed of representatives designated by the Member States concerned and the European Commission, and is chaired by the Agency. The RSG is responsible for the overall coordination, and also ensures the real functioning of the JDP, in accordance with the SCIP decision, in its three phases:

- Planning of activities, based on operational risk analysis
- Implementation of the activities, ensuring that the Member States commitments are fulfilled and applied properly
- Assessment of the effectiveness of the JDP, through a common system of reporting and evaluation

Administrative Board Recommendations on EFCA 5 year evaluation (Recommendation 2.6.2), 15 March 2012 (http://www.efca.europa. eu/pages/home/docs basicdocs.htm).





The RSG manages the implementation of the works based on the principles of transparency and consensus. Besides, all questions regarding the practical implementation of the JDP, the operational plans and the PACT activities shall be discussed in this forum.

- Technical Joint Deployment Group

The Technical Joint Deployment Group (TJDG) is composed of national coordinators assisted by the Agency coordinators, for the purpose of putting into practice the operational planning and execution of the joint deployment of pooled means of control, inspection and surveillance, as agreed in the JDP/operational plans. It ensures that the operational coordination between the Member States works. It is chaired by a representative of one of the Member States concerned.

The TJDG is responsible for ensuring the reception and transmission of all the operational information, to prepare the tactical recommendations for the control and inspection means in the JDP/operational plan areas and to report to the RSG the result of those joint control activities.

5.2 Training

A Steering Group and a Working Group involving the Member States and the European Commission will provide guidance and technical expertise on training and exchange of experience focusing on the development of the core curricula project.

5.3 Data monitoring and Networks

EFCA will continue to steer the Agency's data monitoring and network activities together with Member States mainly through the Regional Steering Groups. It will facilitate cooperation between the Agency, the Member States and the European Commission and favour the exchange of best practice.

The Marsurv Application has gradually been rolled out during the course of 2014 and the Technical User Group will focus on the change management to steer the MARSURV system to further support the operations, as well as the development of and any maritime surveillance related application.

Beyond the organisation of training seminars and sessions, EFCA offers to dedicate part of the training meetings to IUU cooperation and risk management strategy issues together with the Member States and the European Commission.







6. ANNUAL WORK PROGRAMME 2015

The provisional fiches for the AWP 2015 have been restructured following a horizontal approach, optimising the resources and providing flexibility towards the Common Fisheries Policy implementation. The Agency has limited human and material resources and cannot respond to each and every ad-hoc request for tasks to be performed which imply a need for additional resources. Therefore, the Administrative Board should decide on the priorities and core activities to be implemented.

Within the operational side, the following fiches are presented:

- Implementation of JDPs and operational plans
- Level playing field enhancement
- Programmes, plans and assessment
- Data Monitoring and Networks
- Training

Within the governance and representation domain there have not been any remarkable changes, the following fiches are presented:

- Administrative Board
- Networks
- Representation and networks
- Communication

A fiche covering Horizontal tasks objectives, performance indicators and targets is added to the AWP 2105.



6.1 Activity Based Management System (ABMS)

The Activity Based Management System has been adjusted to the activities proposed in the fiches accordingly.

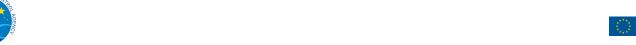
Activity Based Management System (ABMS)

ACTIVITY	ABMS Code
Operational activities	1
Implementation of JDPs and Operational Plans	1.1
Level playing field enhancement	1.2
Programmes, plans and assessment	1.3
Data Monitoring and Networks	1.4
Training	1.5
Governance and Representation	2

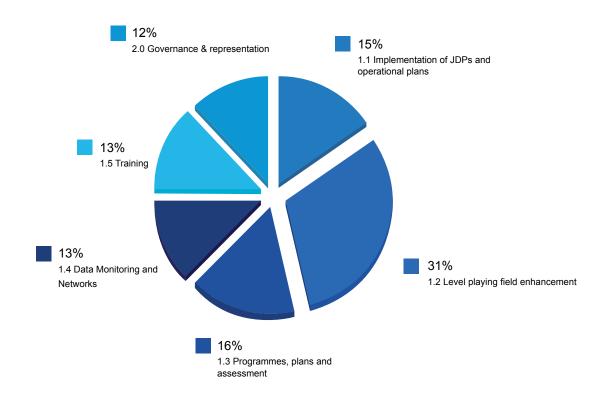
ABB-AWP 2015

Code	Activity/ Sub-activity	Budet allocation (€)	Budet allocation (%)	Staff Dedication (%)
1	OPERATIONAL ACTIVITIES	8,275,627	89.8%	88.0%
1.1	Implementation of JDPs & Operational Plans	1,364,912	14.8%	15.5%
1.2	Level playing field enhancement	2,526,445	27.4%	30.9%
1.3	Programmes, plans and assessment	1,287,179	14.0%	16.0%
1.4	Data Monitoring and Networks	1,684,484	18.3%	12.9%
1.5	Training	1,412,607	15.3%	12.7%
2	GOVERNANCE AND REPRESENTATION	941,373	10.2%	12.0%
	TOTAL	9,217,000	100.0%	100.0%

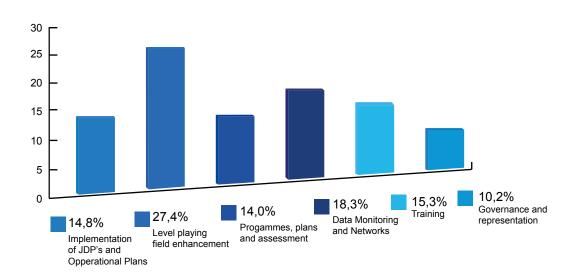




DEDICATION OF STAFF (including AD, AST, CA and SNEs)



% OF THE BUDGET 2015 PER ACTIVITY





European Fisheries Control Agency

6.2 ANNUAL WORK PROGRAMME 2015

ACTIVITY: IMPLEMENTATION	OF JOINT DI	EPLOYMENT PLANS AND OPI	ERATIONAL PLANS	S ¹⁹	
STAFF (0.5TAD, 4 TAST, 2,5 SNE)		STANDARD BUI (127,000€)	OGET ABMS €1,364,912		
OBJECTIVES		DELIVERABLES	PERFORMANO	E INDICATORS	TARGETS
Coordinate the implementation of JDPs and Operational plans, including PACT regional projects by the Member States in EU waters. Coordinate the implementation of the EU contribution to the International Control and Inspection Programmes in RF-MOs (NAFO, NEAFC, ICCAT).	for 201: Westen and Bla JDPs ir aged by implem Joint ca	al JDPs and operational plans 5 in North Sea, Baltic Sea, In Waters, Mediterranean Sea ack Sea implemented. In International waters many NAFO, NEAFC and ICCAT lented. In ampaign reports delivered regional projects implemented.	JDP - Percentage and ashore of planned - Control and deployed in the JDP sch planned) - Man/days teams - Availability target list in Jo	impaigns coordinat- A PACT regional	> 300 95% 90% 75 80% 5
Provide shared and cost effective data availability to Member States inspection and surveillance means in the JDPs and operational plans.	time exand information operation ope	n availability rate for the real- xchange of data, documents formation in relation to JDPs/ onal plans ed operational monitoring ca- es for JDPs/operational plans ement and use of tailored IT tions (e.g. MARSURV) in dif- JDP/operational areas	when applica - Availability ra - Connected M ERS - Connected M User evaluation of Maritime a	MS rate for VMS/ MS rate for Fishnet on on availability pplications and IT at EFCA Opera-	96% 100% 75% < 10% non-satis- faction rate from participating MS
Multi	annual index	to be used as a tendency for	compliance evalua	tion purposes	
Number inspections a	nd inspections	s with at least 1 suspected infrin	gement		

- Number inspections and inspections with at least 1 suspected infringement Ratios for inspections with at least 1 suspected infringement detected/ per activity day

Including relevant to EFCA regulation articles 7 and 15.





STAFF (3.5 TAD, 8.5 TAST)	STANDARD BUDGET (404,000€)			ABMS €2,526,445	
OBJECTIVES		DELIVERABLES		PERFORMANO	CE INDICATORS	TARGETS
Assist Member States and the Commission in harmonising the application of the Common fisheries Policy, including through PACT regional projects	the Cor to the i includin Organis gional s Plannin gional c PACT r Suppor	nce to Member States and nmission in projects related mplementation of the CFP, g PACT regional projects sation and reports on the resteering group meetings g and assessment of the recontrol operations, including egional projects to to MS on pilot projects or revaluation of emerging ogies	· ·	ered timely Assessment re before 30 June ID cards issue spectors whee have been pro-	ed for new Union In- re info and photos vided led for PACT regional sed by MS	Q4 100% 100% 100%
Provide assistance to the European Commission and the Member States in order to ensure uniform and effective application of the rules of Council Regulation (EC) No 1005/2008 and fight IUU fishing	visits ar mission Analysis process Cooper the enh manage Organis	preparation, on the spot and reports on evaluation is in third countries is of catch certificates and sing statements ation model to facilitate ancement of an IUU risk ement strategy sation and reports on the ering group meetings	•	tries Percentage o completed Number of mis Number of caprocessing sta Number of thir	ssions in third coun- f planned missions sion reports atch certificates and tements analysed d countries to which ent strategy applies	4 100 4 500 2
Promote a level–playing field at EU level and vis-à-vis RFMO's and third countries	relation Report	of results of assistance in with third countries on the implementation of the elegated to EFCA in relation IOs		which EFCA as with EC reques	f third countries to esisted in comparison sts ne implementation of gated by the EC	100%

Multiannual index to be used as a tendency for compliance evaluation purposes

- In the IUU domain:
 Number of evaluation missions, dialogue missions, and follow-up missions to third countries
 Number of catch certificates and processing statements analysed and processed
 Number of reports produced within 3 weeks of the completion of the evaluation mission
 Number of third countries to which the IUU risk management strategy has been applied



ACTIVITY: PROGRAMMES, PLANS AND ASSESSMENT							
STAFF (3.5 TAD, 0.5 TAST, 1	CA)	STANDARD B (200,000)		-	ABMS €1,287,179		
OBJECTIVES	[DELIVERABLES		E INDICATORS	TARGETS		
Promoting cost effectiveness of control operations	gional r Implem uate co effectiv in a lin be dec Focus Suppor complia Evalua operati Implem	t to the expert group on ance. Ition of the costs of JDPs and onal plans I plans I plans it the landing obligation at a	regional risk at tablished Implementation tion model in J Methodology evaluation importing fisheries	for compliance plemented in spe-	60% 100% 100% At least three regions		
Promote an efficient coordination of the control activities	sentativ dures a conside when a Membe • Road n coordin	nop for CCIC/ACC repre- ves Report on MS proce- ind requirements to be ered by Union inspectors cting in waters of another er State and follow-up. nap 2015 to ensure that ation of control activities is led efficiently.	JDPs/operational planemented following guide of EFCA		75%		
Assist the EC to cooperate with international organisations	maintai tem on • Organis	nce in establishing and/or ning a reliable control sys- EC request sation of exchange of in- s on EC request	Number of internati to which EFCA assis with EC requests		1		





ACTIVITY: DATA MONITORING AND NETWORKS						
STAFF (1.5 TAD, 2,5 TAST, 0,5	SNE)	STANDARD B (630,000		ET	AB €1,68	
OBJECTIVES	ı	DELIVERABLES		PERFORMANC	E INDICATORS	TARGETS ²⁰
Develop and strengthen the skills, abilities, processes and resources that Member States need for the uniform application of the rules of the Common Fisheries Policy in the field of data monitoring and networks	the pro time aw Continu hancen gration in supp - Impac bility of - An IUI - A spec for ass	U electronic catch certificate cific management application sisting the risk management y and reporting of SCIP re-	•	hanced, upgra ed according to	ions developed, ended and implement- p planning	95%
Provide guidance and to facilitate the exchange of best practice for building capacities in the areas of data monitoring and networks	analysi reports	racts signed and implement- ording to plan ports Management Scoreboard s on the implementation of Security policies and the IT Management standards, g materials g documentation, minutes ports lentation of the plan to move astructure as a service" ch and the possible deploy- f EFCA servers in another		circulated along documents	utes prepared, and g with all associated ement Scoreboard	100% of the meetings shall be documented The progress of 100% of the ongoing projects in the DMN-section shall be monitored in a scoreboard
Contribute to the implementation of the EU IMP and the CFP, continuing cooperation in maritime affairs with Member States, the European Commission, relevant EU Agencies and external bodies	put in t to the meeting Effective exchan	ve information sharing and ige of best practices in the vork of IMP and interagency	•	sharing with FR	ange of information RONTEX and EMSA. inter-agency mari-	60% attendance to meetings and seminars
Further improve and develop the usage of external informa- tion sources not readily avail- able at the Agency for fisheries control purposes in order to improve risk analysis, control and monitoring at EU level	the EF (Softwa sis of the concepton A smart cess to informations, in and use the Participe projects)	on to the Member States of CA EIR system as a SaaS are as a Service) and analyne feasibility of expanding the at to other EFCA applications. It CCIC concept providing action Member States to maritime ation systems and application line with the operational er requirements that explores the use of observation data	•	Maritime applic	n on availability of ations and tools tions coordination	> 90% satisfaction by participating MS

²⁰ To be refined.



ACTIVITY: TRAINING							
STAFF (0.5 TAD, 4.5 TAST, 1 CA,	1 SNE)	STANDARD B (377,000			BMS 12,607		
OBJECTIVES	D	DELIVERABLES	PERFORMAN	ICE INDICATORS	TARGETS		
Provide guidance and to facilitate the exchange of best practices for building MS capacities in the areas of training	Memb autho • Partic	ipation in Member States nal IUU training seminars	Training for N IUU workshops a tion rate	MS on IUU: nd seminars satisfac-	Attendees satisfaction (good or very good) >80%		
Make available Core Curricula training courses and promote their usage by MS	• Core (ing an • Core (ing co	Curricula training cours- ontent, modules, teach- nd learning aids) Curricula update of train- ourses already delivered rning platform	CC courses in a Number of material	ectors,	Q1 Q1 Q1 Q1 First drafts ready by Q4 >80% of coastal MS over a period of three years		
Uniform and effective implementation of workshops and best practice	fore fir Advan inspec Works for Me	ng of Union inspectors (be- rest deployment); need workshops for Union ctors ("best practices"); shop(s) and best practice ember States Union inspec- egional/national level) ning	cerned traine By region/JD Number of practice deliv Union insposattend Percentage inspectors at	P: workshops and best vered ectors attending work-lees satisfaction of EU-NAFO/NEAFC sea trained of EU-ICCAT inspec-	At least 1 by region Attendees satisfaction (good or very good) >80% 50%		
Assist the EC to cooperate with third countries	in the tion trainin EC rec	ance to third countries development of inspec- aining programmes and/or g manuals for trainers on quest ance to third countries on st of the Commission		t of a standard train- me for basic fisheries	100%		
Multi	annual inde	x to be used as a tendenc	y for compliance	evaluation purposes			
		workshops by EFCA includi ars number of participants, i		ng			

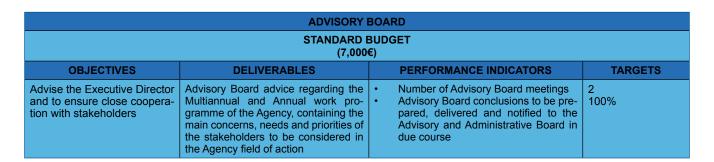
The assessment of the actual implementation by Member States of the CC training courses and modules based on a template developed by the SGTEE and the results transmitted to the Board.

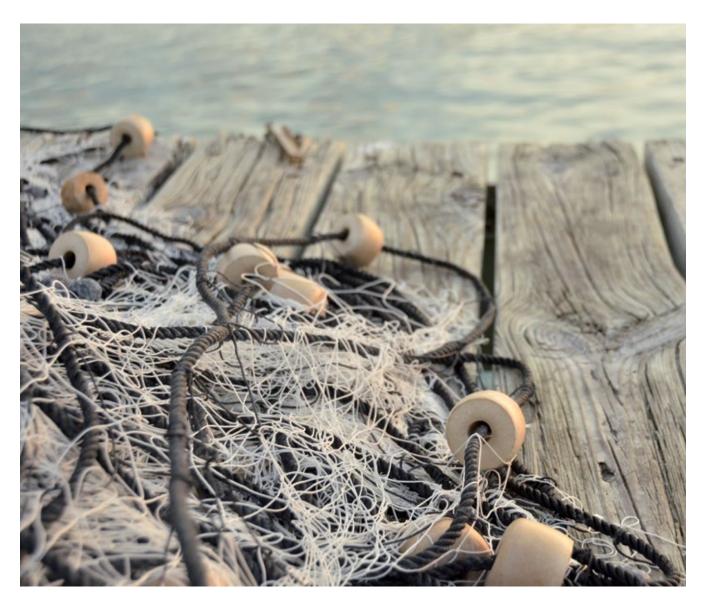




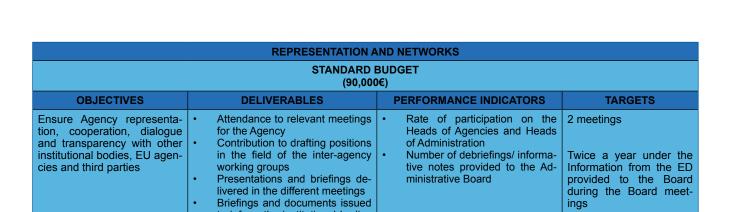
ACTIVITY: GOVERNANCE AN	ACTIVITY: GOVERNANCE AND REPRESENTATION – ABMS €941,373 ADMINISTRATIVE BOARD						
	STANDARD E	BUDGET					
	(55,000	(€)					
OBJECTIVES	DELIVERABLES	PERFORMANCE INDICATORS	TARGETS				
As the main governing body of the Agency the forefront objective of the Administrative Board is to ensure the correct and effective functioning of the Agency	Agency Administrative Board Decisions Agency Multiannual work programme, Annual work programme and Annual Report Adoption of the Budget and the Accounts Adoption of the Multiannual Staff Policy Plan; Endorsement and/or support of the activities carried out by the Agency in the development of its mission Annual Declaration of interest of the Administrative Board members submitted before the year end	 meetings Preparation and notification of the Board decisions in due course Preparation and notification of the Board Agency Multiannual work programme, Annual work pro- gramme and Annual Report in due course 	2 100% 100% 100% 100% 100%				





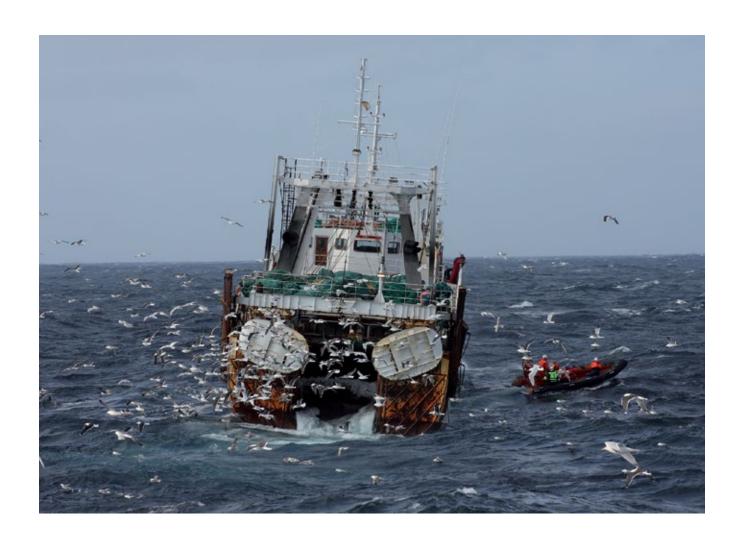






to inform the institutional bodies

and third parties







	COMMUNICATION						
	STAFF 1 TAD)	STANDARD BUE (55,000€)	OGET				
OBJECTIVES	DELIVERABLES	PERFORMANCE INDICATORS	TARGETS				
Stakeholders: promote a culture of compliance with the rules of the Common Fisheries Policy by contributing to a climate trust, confidence and accountability	Communication on the semi- nar/event organised with a AC, Stakeholders visits to the Agency Raising awareness campaigns for stakeholders	Number of visits to the EFCA by stakeholders Publications produced Number of visits to the EFCA website Number of informative sessions	2 4000 average visits per month 3				
General public: contribute to and support of the Communication Strategy defined by the European Commission in the field of the Common Fisheries Policy and in particular in the area of Control and Enforcement	Ensuring the quality and timeliness of EFCA's website content and other online presence. Stand, Agency staff presence, promotional material at the Seafood Exposition in Brussels and the Maritime Day Participation in EU activities on the CFP and particularly Control such as information seminars, press conferences or fairs as well as contributing to the dissemination of the EU project Layout and distribution of the main publications of the Agency: Annual Report and Work Programme. Effective Communication tools available for trainings, visits, fairs, presentations, etc. Strong media relations on the topics covered by the Agency by issuing press releases, having phone contact and organising press trips or conferences when relevant. Main Agency supports apply the corporate visual identity Communication of JDPs results on the Agency web site	 Number of informative sessions where the EU/CFP is addressed with a local audience Number of presentations to institutional actors 	6 2				
Local public: foster the values of the European Union locally	Organisation of a local event with vast institutional presence and media coverage. Cooperation with the EC Representation Office and EU Communication relays. Organisation of visits of the local stakeholders to Agency office						
Institutional actors: raising awareness about the Agency's work and mission in general and ensure fluent information flow	Presentations to EU stakehold- ers, especially those involved in the JDPs						
EFCA staff: keep staff informed and involved in EFCA's work	Holding staff meetings after the Administrative Board meetings as well as when there are major developments within the EFCA Keep updated a collaborative intranet which will boost communication Organise social events that can favour cross-unit and informal communication (e.g. lunch time conferences)						



European Fisheries Control Agency



HORIZONTAL TASKS		
STAFF (5,5 TAD, 7 TAST, 2 CA)		
OBJECTIVES	PERFORMANCE INDICATORS	TARGETS
Finance, legal, procurement and logistics: - Financial Initiation of all financial transactions Verification of commitment and payment files Organising and executing transfers Providing forecasting, implementation and monitoring on budget execution Coordinating procurement Advising on and verifying contracts and procurement procedures Providing legal advice to the Executive Director and the units Managing facilities and support services of the Agency Internal application of Data Protection Regulation.	Execution rate commitments appropriations Execution payments appropriations Percentage of payments done within the time limits	100% >= 70% >95%
Human resources: - Management of the establishment plan (new recruits, turnover, etc.). - Management of staff related budget. - Implementation of rights and obligations of EFCA staff members. - Implementation of Staff Development Policy. - Improvement and updating of e-HR tools. - Implementation and improvement of existing HR policies related to career development. - Preparation of Implementing Rules to the Staff Regulations.	Execution rate establishment plan	>95%
ICT: - Maintenance of IT infrastructure at EFCA - ICT Governance - Acquisitions of hardware and software - System maintenance - IT Security management - License handling for corporate and operational systems - Running of EFCA's internal Service Desk - ICT Contract Management	Corporate Application availability rate Operational Applications availability rate	95% 95%







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European Fisheries Control Agency
Email: efca@efca.europa.eu -- Tel: +34 986 12 06 10 -- Fax: +34 886 12 52 37
Address: Edificio Odriozola , Avenida García Barbón 4, E-36201 - Vigo - Spain
Postal Address: EFCA - Apartado de Correos 771 - E-36200 - Vigo - Spain